

COUNTY ASSEMBLY OF SAMBURU



THE HANSARD

Wednesday, 6th December, 2017

The Assembly met at the County Assembly chambers at 2:30 pm

The Speaker, County Assembly of Samburu, (Mr. Lempere Solomon) in the Chair

PRAYER

NOTICES OF MOTION

MCA Elbarta Ward, (hon. Peter Lempei): Pursuant to Standing Order No. 46 sub-section 4, the County Assembly debates and approves the report of Budget (*inaudible*)... thank you Mr. Speaker.

STATEMENTS

MCA Elbarta Ward, (hon. Peter Lempei): Thank you hon. Speaker. We had sought a statement earlier on from hon. Member for Waso Ward. The statement specified certain things that we need the Executive need to respond to in regard to what the House felt it was not procedural to create certain offices without due process of the law.

Therefore, as a House, we asked so many times for a response to that statement that was sought by hon. Wonyang'. We still want to get response from that and also need to be given a timeline to which we will get that response because we are aware of certain happenings that will come which I do not want to anticipate and in the event that we do not get this report, it will be very difficult to proceed on with other matters that we do not want to anticipate. I therefore request that you give a direction on the timeline in which this has to be given to us by the Leader of the Majority.

The Speaker, (Mr. Solomon Lempere): Hon. Leader of Majority to respond or anybody to respond on his behalf. Chief Whip please, we need to know why we do not have the reply to the statement that was sought by hon. Wonyang.

MCA Suguta Marmar ward, (hon. Shadrack Lesoipa): Thank you hon. speaker. It is so unfortunate situation but I have to consult the concerned authority probably next week Tuesday the report should reach the House.

MCA Elbarta Ward, (hon. Peter Lempei): Next week on Tuesday will be Jamuhuri Day.

MCA Suguta Marmar ward, (hon. Shadrack Lesoipa): Thank you hon. Member for that correction. Then it will be the day after that Tuesday.

The Speaker, (Mr. Solomon Lempere): I direct that the reply to the statement sought by hon. Wonyang' should be tabled on Wednesday, the 13th at 2:30 pm.

MCA Elbarta Ward, (hon. Peter Lempei): Much obliged Mr. Speaker.

MOTION

SAMBURU COUNTY ANNUAL DEVELOPMENT PLAN 2018/2019

MCA Elbarta Ward, (hon. Peter Lempei): Thank you Mr. Speaker. Pursuant to the Standing Order No. 46 (4), the County Assembly debates and approves the report of the committee on Budget and Appropriation on the consideration of the Samburu County Annual Development Plan, 2018/2019. Thank you.

The Speaker, (Mr. Solomon Lempere): Thank you hon. Members, I now propose the question **THAT**, Members to deliberate and contribute. Pursuant to the Standing Order No. 46 (4), the County Assembly debates and approves the report of the committee on Budget and Appropriation on the consideration of the Samburu County Annual Development Plan, 2018/2019. Members to deliberate and contribute to the report.

MCA Elbarta Ward, (hon. Peter Lempei): Thank you Mr. Speaker, the report on the Annual Development Plan, 2018/2019 has been informed by the revised Samburu County Annual Development Plan 2018/2019 which has been made in line with provisions of section 126 sub-section (1) of the Public Finance Management Act 2012 and Article 200 sub-section (2) of the Constitution of Kenya 2010 which provides that it should be incorporated therein.

Section 126 (3) of the Public Finance Management Act 2012, provides that the County Executive Committee Member responsible for planning shall not less a year submit the Development Plan to the County Assembly for its approval and send a copy to the commission on revenue allocation and National Treasury. This is a plan drawn from the County Integrated Development Plan (CIDP), and focuses on issues of development projects in the county. It is indicative on the development priorities of the county as shown in the master plan which will inform the budget for the subsequent financial year.

The ADP translates to the County Fiscal Strategy Paper for the subsequent financial year in this case 2018/2019 in terms of development priorities and therefore, it is intended to inform the subsequent budget, hence being a crucial document in the budget process. The County Annual Development Plan should be a milestone that seeks to highlight county development priorities

which eventually spurs economic growth in the county. It should press on the prudent economic policy to enforce county government's commitment to responsible financial management practices. The PFM Act, 2012 set a minimum of 30% of the total expenditure of budget which should be set aside for development expenditure in the medium term. It is expected that once the development priorities are spelt out in the ADP 2018/2019, this will enable the county meet the threshold for development expenditure for the financial year 2018/2019 as stipulated in the PFM Act, 2012. In the wake of the souring wage bill and various economic challenges within the county, there is need to observe strict fiscal discipline which gives close attention to areas that will spur economic growth of the county. Key focuses should be put on county development plans on programs to ensure improved service delivery and prompt implementation of budget for activities arising from limitation of resources and competition for scarce resources between a number of priority programs. Developing a list of priority programs and projects is essentially important to ensure that those programs are prioritized for implementation.

In this spirit, of ensuring all the above matters are achieved and observed within the revised ADP 2018/2019, the Committee ventilated through the proposals from which observations were deduced and recommendations drawn. The budget and appropriation Committee has therefore examined and discussed the Samburu County ADP 2018/2019 and has made recommendations as contained in this report. I will not dwell on the mandate of this Committee.

The Committee members included the following:

1. Hon. Peter Lempei, Chairperson
2. Hon. Doris Lenkirasi
3. Hon. Antonella Lobura
4. Hon. Benjamin Leitore
5. Hon. Leshoomo Jerias
6. Hon. Adamson Lanyasunya
7. Hon. Shadrack Lesoipa

Speaker Sir, in reviewing this Samburu County Annual Development Plan, 2018/2019 so as to adequately satisfy and inform itself that it has observed the County development agenda for

prosperity and posterity, as highlighted by the County Executive Committee Member for Finance and Economic Planning in the revised Samburu County Annual Development Plan 2017/2018 and ensuring that it is in line with the Constitution and relevant Acts, the Committee held several meetings to consider the proposals. This revised ADP 2018/2019 was submitted to the County Assembly on 3rd October, 2017 and subsequently laid and committed to this Committee on 3rd October, 2017 for consideration and subsequent reporting back to the Assembly.

During its sittings and public hearings in all the three sub-counties to consider this revised ADP, the Committee considered various documents, key among them, the Constitution of Kenya, 2010, the PFM Act, 2012, the County Government Act, 2012, the Samburu County Integrated Development Plan, 2013 – 2017, the Samburu County Budget Review and Outlook Paper, 2014/2015, the Samburu County Annual Development Plan, 2015/2016 and the Revised Samburu County Annual Development Plan, 2018/2019. These documents helped inform the Committee in making observations and consequent recommendations.

First and foremost, on behalf of this Committee I wish to express our gratitude to the offices of Samburu County Assembly Speaker and the Samburu County Assembly Clerk for the support received as it discharged its mandate of examining the Samburu County Annual Development Plan, 2018/2019.

Further, I wish to express my appreciation to the honorable Members of the committee who traded off their time to participate in the activities of the Committee and whose dedication and fortitude saw the completion of this report.

Special appreciation also goes to the Secretariat to the Committee who, on several occasions, had to go beyond the normal call of duty. The commitment and devotion to duty of all those involved in this noble task made the work of the Committee and production of this report a success.

Finally, Mr. Speaker, the Committee extends its appreciation to the citizens of Samburu County for their patriotism and input in development programs and prioritization which has really helped enhance the need identification for the County.

Mr. Speaker Sir, it is therefore my pleasant duty and privilege, on behalf of the budget, appropriations and Finance Committee, to table this report and recommend it to the Assembly for adoption. Attached is the Committee Report on the original Annual Development Plan, a report adopted by this Committee in 2017.

It will not go without us pointing out the key weaknesses that we identified. It is the duty of this Committee, which is the eye in budget, to look at objectively and criticize what it is going to do and give recommendations on how to mitigate the same.

First, the document does not indicate clearly what the county government is going to do on internal and external plans in the initial plan, factors that might be affected and the implementation of the budget.

That the general legal requirement provided for under section 126 of the PFM Act, 2012 and Article 220 of the Constitution of Kenya was met in the preparation of this plan.

Thirdly, this plan does not adequately address equity in the county. There is skewed distribution of major projects and programs among the three sub-counties.

Fourthly, that the ADP 2018/2019 has set the cost of programs at over Shs. 5 billion despite the fact that some recurrent programs like compensation to employees and maintenance are not captured. However, considering the relevant revenue in-flow into the county government, both locally and from the national government, the county may hardly get Shs. 4 billion as its revenue in the financial year 2018/2019.

These are criticisms that we noticed in the report and we have given recommendations which you will see in the next page on how it may be improved by the executive. Mr. Speaker, the recommendations that we gave are as follows:

1. In the subsequent County Annual Plans, the County Governments should strive to clearly indicate how the County Government responds to both internal and external challenges to initial plans. This should include the factors that affect the implementation of the budget and County response to.
2. In planning for the Annual Development Plan the County Government should follow and ensure equity across the County. It should be consideration in the preparation of the

County Fiscal Strategic Paper 2018 and the County Medium Expenditure Framework 2018/2019.

While developing the plan for the County, there should be a consideration for the projected Revenue. The County must therefore plan for its priorities within the resource envelop. This will ensure seamless implementation of the programs. Mr. Speaker, it has been recommended before this Committee maintains that no funds should be programmed for before a legislative tool is in place for implementation of such funds.

To ensure prudent and economic viability in the public investment within the County, the County Government under the Trade sector should have submitted to this Assembly a comprehensive policy on the revival of the industry within the County or the initiation of the new ones.

In conclusion, the Committee therefore requests this Assembly to adopt this report and further resolve that a proposed recommendations as contained in the report on the County Assembly Development Plan 2018/2019 be adopted.

We as a Committee have labored to go through this report. We have reviewed consistently the plan. In real Economics, the Fiscal Strategy Paper and the Financial Strategy Paper gives a guideline on how to run the Economy which is the main Economy of the Country for instance the situation in Samburu County. We are therefore satisfied despite the criticism we have also put before the Members and the recommendations that we have put before the Members that in the implementation of this plan which is not a budget, we have told the CEC what should be done. Our mandate as the budget Committee is to make sure that we should go through this plan and ensure its implementation line by line.

Our role as the oversight will ensure that this is done in accordance with the law. There are four documents that guide that Planning Committee in the current economic and political situation. We have the Millennium goals, Vision 2030 documents; in our scenario we have the County Annual Development Plan and the County Developments plan which all have to be in line so that we can have a plan that focuses on the strategies of the Millennium and also the plans of the County in line with what we have to achieve in Vision 2030. I humbly

request the hon. Members to debate and look at the report objectively. We were satisfied as a Committee and I thank the Committee that the report is of substance, thank you Mr. Speaker.

MCA Suguta Marmar Ward, (Hon. Shadrack Lesoipa): I stand to echo the sentiments of the Chair of budget of which I happen to be a member. For purposes of record, I want to correct the hon. Member who is my friend from Wamba West who is the vice Chair for budget and appropriation Committee. Hon. Speaker, as well put by my able Chair, I think that the Committee labored a lot to go through the ADP (Annual Development Plan), if this plan is to be followed, the document is very nice. If a Member goes through this document, it can be of help in following plans that were put in place to achieve certain goals in any organization.

There are issues that need to be followed; several issues were written clearly. There were very nice strategic objectives. Some of them are not implemented. I want the House to adopt the report. As chairs of several sectoral Committees, to be able to follow up and use this development plan for them to be able to perform their work. I stand to support the adoption of this report by this House.

The Speaker, (Hon. Solomon Lempere): I now proceed to put the question that pursuant to Standing Order number 46 (4) of the County Assembly, the House adopts the report of the Committee on Budget and Appropriation on the consideration of the Samburu County Annual Development Plan 2018/2019.

(Question put and passed)

Hon. Members, the time being four o'clock and there being no other business, this Assembly now adjourns until Thursday 7th December 2017 at 2:30 pm.

